

Memo

To: Village Board

Fr: Trevor Fuller, Planning and Zoning Administrator

Re: ACTION RE: APPROVAL OF DRAFT ALLOUEZ COMPREHENSIVE BICYCLE AND PEDESTRIAN PLAN FOR PUBLIC INPUT

Date: December 29, 2016

Background

In early 2015, the Public Works Department requested that a comprehensive bicycle and pedestrian plan be developed for the village. Upon the recommendation from the Plan Commission and village staff, an ad hoc committee was formed by the Village Board and charged with creating such a plan. After the original meeting in July 2015, the committee has spent the past 16 months conducting community surveys, identifying existing conditions, researching best practices, and organizing a plan.

The plan is now near completion, with a public comment period and Village Board adoption yet to take place.

Discussion

Attached, please find the executive summary and the planned facilities maps from the draft 2016 Comprehensive Bicycle and Pedestrian Plan. Also included, are the planned facilities maps from the Allouez Comprehensive Plan, which incorporates the recommendations from the Safe Routes to School Plan (2012). On these maps, "proposed projects" are primarily indicated with dashed lines and "existing facilities" are shown by a solid line. Note that the facilities maps from the Bicycle and Pedestrian Plan are dated September 20, 2016 and do not contain all of the recommended changes. Changes to the maps will be made prior to public input.

Public comment is tentatively scheduled for January 9th-January 27th, with an open house on January 19th.

Public Works Committee minutes dated October 12, 2016 and Bicycle and Pedestrian Ad Hoc Committee minutes dated November 3, 2016 are included, as there are discrepancies between the recommendations made by each committee, which will need to be clarified by the Village Board prior to final plan approval.

The primary changes from the Comprehensive Plan/Safe Routes to School Plan that are recommended in the Bicycle and Pedestrian Plan are also attached.

Action

The Village Board is asked to approve the draft Allouez Comprehensive Bicycle and Pedestrian Plan for public input. Final draft approval and adoption of the plan by the Village Board will take place after the public comment period.

Public Works Minutes: 10-12-16

All members were present

Meeting called to order by Lynn Green at 5:30pm.

Agenda: *Motion to approve the agenda was made by Genrich/Matuszek – approved*

Approval of Minutes: *Motion by Genrich/Matuszek to approve the minutes with the addition of correcting the spelling of Clarence's last name. Approved*

Old Business:

#3: Proposed County/Municipality Agreement for Joint Projects.

Craig gave an update as to where we are with the proposed agreement with the County/Municipal Agreement for Joint Projects. The area PW Directors will be meeting with Brown County Highway Public Works Director, Paul F. next week. The 2 areas of which might need further discussion would be the sidewalk policy and bike lane costs. Currently beginning asked is that the cost is shared 50/50, however it is possible that the County may propose a 25% cost share as in the former agreement.

#4: 5-Year Street Reconstruction Plan

Berndt presented three Street Improvement Plan options; Option 1 is approximately \$4.0 million in improvements every 2 years with a goal of completing 75-80% of the needed streets within 8 years; Option 2 is between \$2.5 and \$3.2 million and would allow for 75-80% of the needed repairs to be completed in 10-12 years; Option 3 is between \$2 - \$2.5 million and would allow for 75-80% of the needed repairs to be completed in approximately 16 years. The drawback of extending the timeframe beyond Option 1 is that additional funds are need beginning in 2027 to provide reconstruction of other streets not completed in the initial major projects to continue to complete all street and utility reconstruction needed long-term. This means that Option 3 will see a future increase in needed funding beginning in 2027 which will be in the range of \$1.0 million alternate years.

Discussion: What is the rule of thumb when it comes to the cost to pave a road? A million dollar a mile is what is used and \$2 million for reconstruction. This is only a rough guideline. Allouez project costs are based on preliminary design of needed construction and recent bid prices for projects. The estimated costs are more accurate that the rough guideline and are reliable actual costs.

Motion by Clarence/Lynn to recommend that the Village Board approved Option 2 for the first project list with a borrowing of \$2million and the additional \$500,000 to be from the Stadium Tax Fund for a total project cost of \$2.5million and then follow Option 3 for the remainder of the projects. Approved.

#5: Bicycle and Pedestrian Plan.

Craig gave an update on the maps created for the Bike/Ped Plan. Two items were brought to the attention of the committee; sidewalk/trail using the State ROW along HWY172 from Webster Ave. to East River Drive and bike lanes on Riverside Drive.

Motion by Jim R/Jim G. to recommend removal of the bike lanes on Riverside Drive as the Village Board has already stated their opposition to having bike lanes on Riverside Drive. Approved

#6. Pedestrian Crossings on Riverside Drive.

November 3, 2016 (Bicycle and Pedestrian Ad Hoc Committee)

DISCUSSION OF BICYCLE AND PEDESTRIAN CRASH ANALYSIS FOR BROWN COUNTY – 2010-2014

The committee reviewed and discussed the Bicycle and Pedestrian Crash Analysis for Brown County – 2010-2014. The committee noted that the numbers of bicycle or pedestrian incidents are currently low in Allouez. The number of incidents could increase with an increase in usage, but the committee expects the percentage of users involved in an incident would decrease. The committee based this expectation on National research which shows an increase in bicycle and pedestrian awareness among motorists with an increase in the number of users present.

DISCUSSION OF DRAFT ALLOUEZ COMPREHENSIVE BICYCLE AND PEDESTRIAN PLAN AND PROPOSED FACILITY MAPS

The committee reviewed the comments submitted by committee member Retzlaff dated October 25, 2016, regarding the proposed bicycle and pedestrian facilities maps.

ACTION RE: APPROVAL OF DRAFT PROPOSED BICYCLE AND PEDESTRIAN FACILITY MAPS FOR OTHER COMMITTEE INPUT

Fuller / Hansen moved to approve the draft Proposed Bicycle and Pedestrian Facility Maps for other committee input, with the following additions to the draft maps and text dated September 20, 2016:

- Show **STH 172** trail in some capacity on the maps as a proposed multi-use trail (could be another color to denote a 20+ year project)
- Show existing bus stops on the map
- Add bicycle route on **Simonet Street, Dauphin Street, Du Charme Lane, and Lazzarre Avenue** on map
- Show bicycle lanes on **Riverside Drive** in some capacity on the map (could be another color to denote a 20+ year project)
- Show parks on both maps
- Show areas where bicycle parking should be emphasized on map
- Add marked pedestrian crossing on **Webster Avenue at STH 172** in the text
- Add proposed utility easement trail in the text
- Add proposed pedestrian easement at the end of **W Briar Lane** in the text

Motion carried. (Matuszek not present for vote)

NEXT MEETING DATE AND AGENDA ITEMS

Next meeting date: Thursday, December 1, 2016, 5:30 p.m.

Agenda items: Action re: Approval of draft Allouez Comprehensive Bicycle and Pedestrian Plan and Proposed Facility Maps for other committee input

ADJOURNMENT

Nyberg / Fuller moved to adjourn at 7:10 p.m. Motion carried. (Matuszek not present for vote)

Minutes submitted by Trevor Fuller, Planning and Zoning Administrator.

Primary changes from the Comprehensive Plan/Safe Routes to School Plan that are recommended in the Bicycle and Pedestrian Plan:

Map 1

Bicycle facilities:

- Existing bicycle lane on Hoffman Road instead of a proposed bicycle lane
- Future consideration for bicycle lanes on Riverside Drive
- Proposed bicycle lanes on Webster Avenue
- Proposed bicycle lanes on Libal Street instead of an existing bicycle route
- Proposed bicycle lane on St. Joseph Street instead of a proposed bicycle route
- Proposed bicycle route on Derby Lane and Garland Street
- Proposed bicycle route on Taft Street
- Proposed bicycle route on Briar Lane
- Proposed bicycle route on Simonet Street
- Proposed bicycle route on Lazarre Avenue and DuCharme Lane
- Proposed bicycle route on Dauphin Street

Multi-use trail facilities:

- Existing trail on the north side of STH 172, between Webster Avenue and Riverside Drive, instead of a proposed trail
- Future consideration for a trail on the north side of STH 172, between Webster Avenue and the East River Trail
- Proposed trail connection to the Fox River Trail west of Riverside Drive, by the stormwater pond
- Proposed trail along the north side of St. Joseph Street instead of existing and proposed sidewalk
- Proposed trail in the East River Parkway, north of St. Joseph Street
- Proposed trail along the Lebrun Street, between McCastlen Street and the East River Trail

Map 2

Sidewalk facilities:

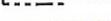
- Future consideration for sidewalks on south side of St. Joseph Street, west of Webster Avenue
- Future consideration for sidewalk on Mission Road
- Future and proposed sidewalk on the north side of Broadview Drive
- Future consideration of sidewalk on Woodrow Way, between Allouez Avenue and Mission Road, instead of proposed sidewalks
- Future consideration for a sidewalk on Taft Street
- Proposed sidewalks on Riverside Drive
- Proposed sidewalks on Libal Street, differing at various locations
- Proposed sidewalk that complete the segments on McCormick Street
- Proposed sidewalks that complete the segments on Blackhawk Drive and Clover Lane
- Proposed sidewalk that complete the segment on Iroquois Avenue
- Proposed sidewalk along Lebrun Street between Webster Avenue and McCastlen Street
- Proposed sidewalk on Roselawn Boulevard
- Proposed sidewalk connecting Popple Court and Wolf Court with Longview Avenue
- Remove proposed sidewalk on Schroeder Lane
- Remove proposed sidewalk on the eastside of Beaumont Street
- Remove proposed sidewalk on the eastside of East River Drive

Note the difference between "proposed" and "future consideration." Proposed facilities will likely be implemented in the next 10-15 years as part of the street reconstruction schedule (as budget permits). Future consideration for facilities are ones that are identified because of need and best practice, but are likely more of a 20 year+ project.

Existing and Proposed Bicycle Facilities

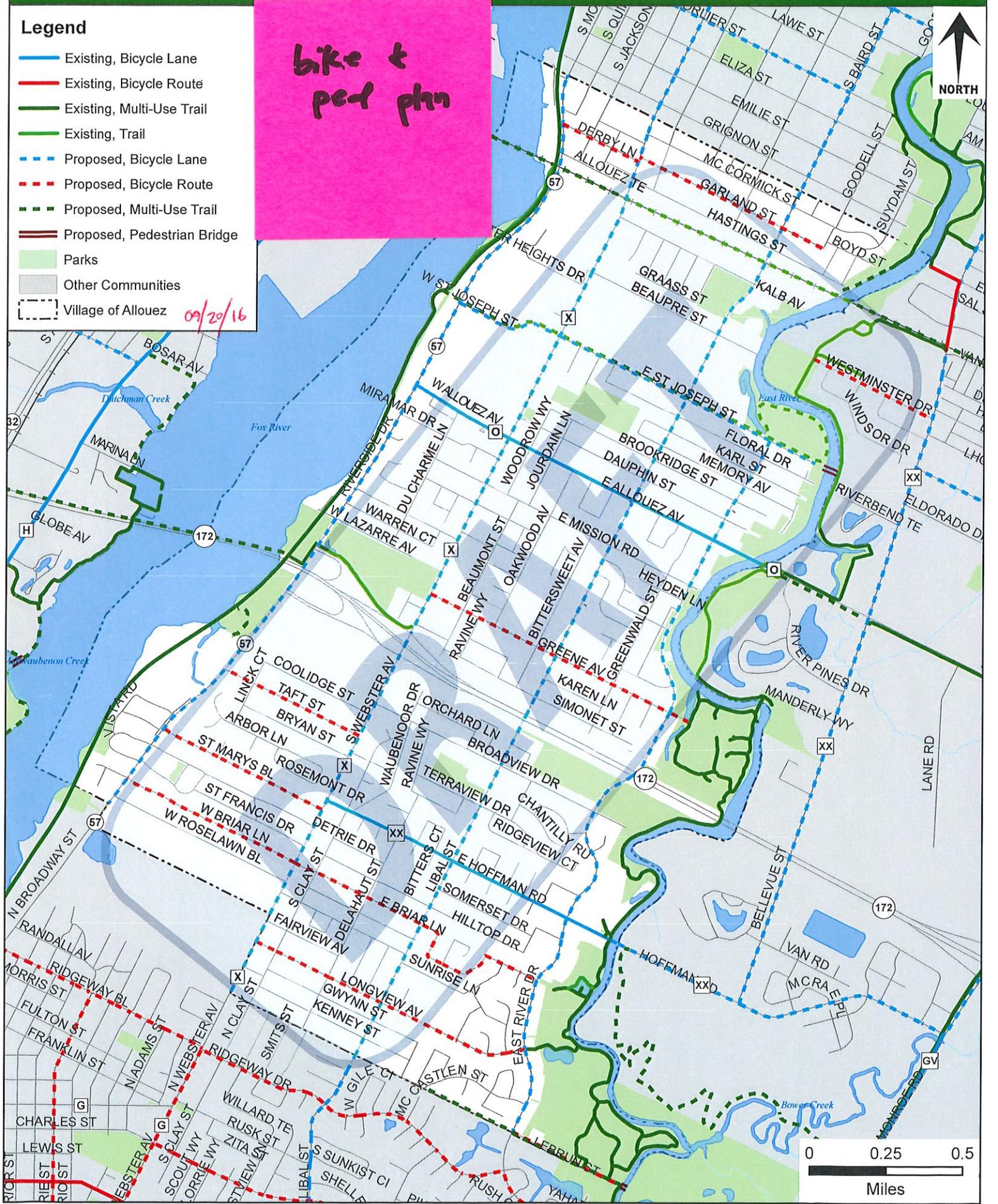
Village of Allouez, WI

Legend

-  Existing, Bicycle Lane
-  Existing, Bicycle Route
-  Existing, Multi-Use Trail
-  Existing, Trail
-  Proposed, Bicycle Lane
-  Proposed, Bicycle Route
-  Proposed, Multi-Use Trail
-  Proposed, Pedestrian Bridge
-  Parks
-  Other Communities
-  Village of Allouez

09/20/16

bike & ped plan



NORTH

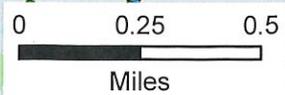


Figure 3-3

Existing and Proposed Bicycle Facilities

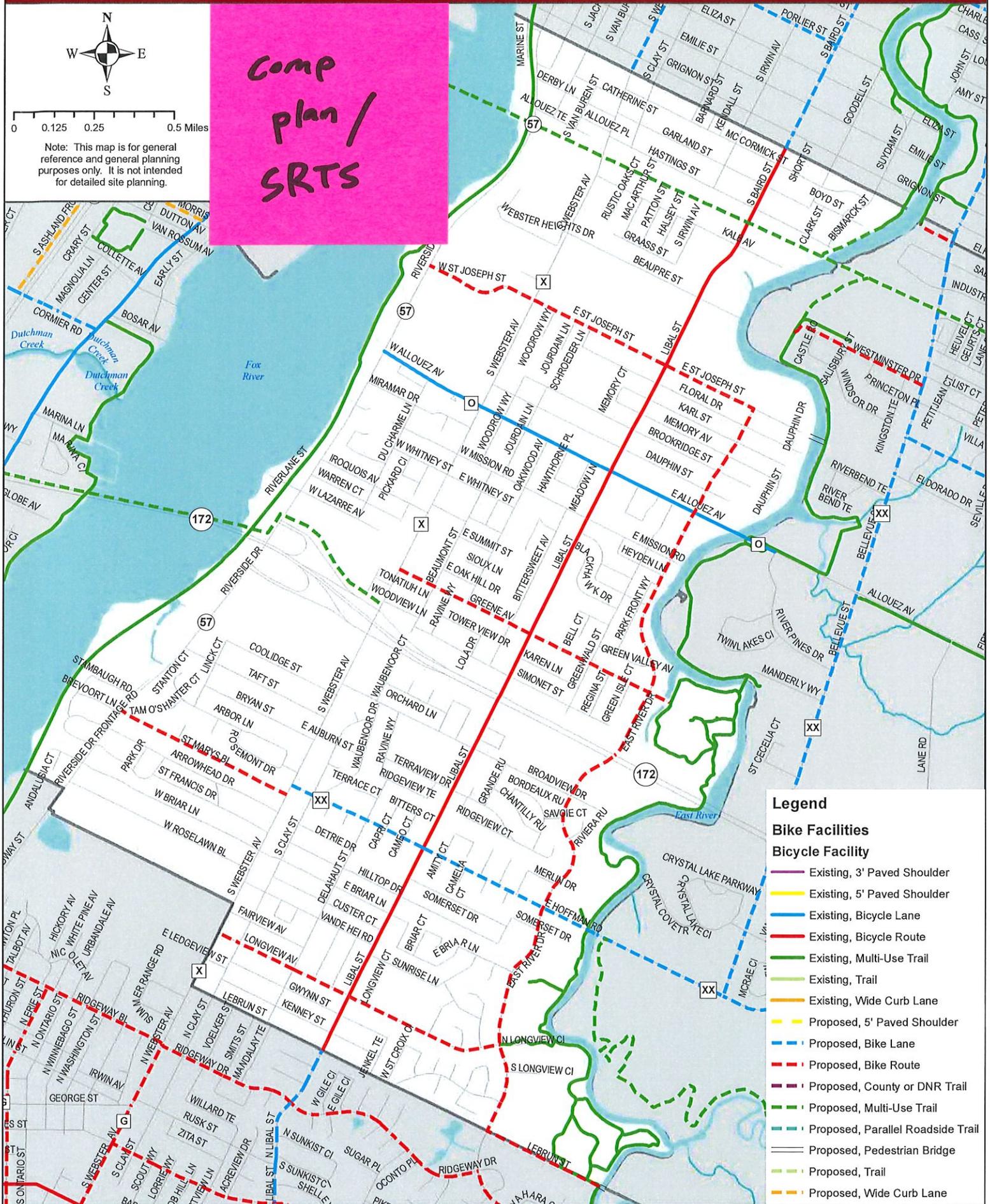
Village of Allouez, Brown County, WI



0 0.125 0.25 0.5 Miles

Note: This map is for general reference and general planning purposes only. It is not intended for detailed site planning.

Comp
plan /
SRTS



Legend

Bike Facilities

Bicycle Facility

- Existing, 3' Paved Shoulder
- Existing, 5' Paved Shoulder
- Existing, Bicycle Lane
- Existing, Bicycle Route
- Existing, Multi-Use Trail
- Existing, Trail
- Existing, Wide Curb Lane
- Proposed, 5' Paved Shoulder
- Proposed, Bike Lane
- Proposed, Bike Route
- Proposed, County or DNR Trail
- Proposed, Multi-Use Trail
- Proposed, Parallel Roadside Trail
- Proposed, Pedestrian Bridge
- Proposed, Trail
- Proposed, Wide Curb Lane

Existing and Proposed Pedestrian Facilities

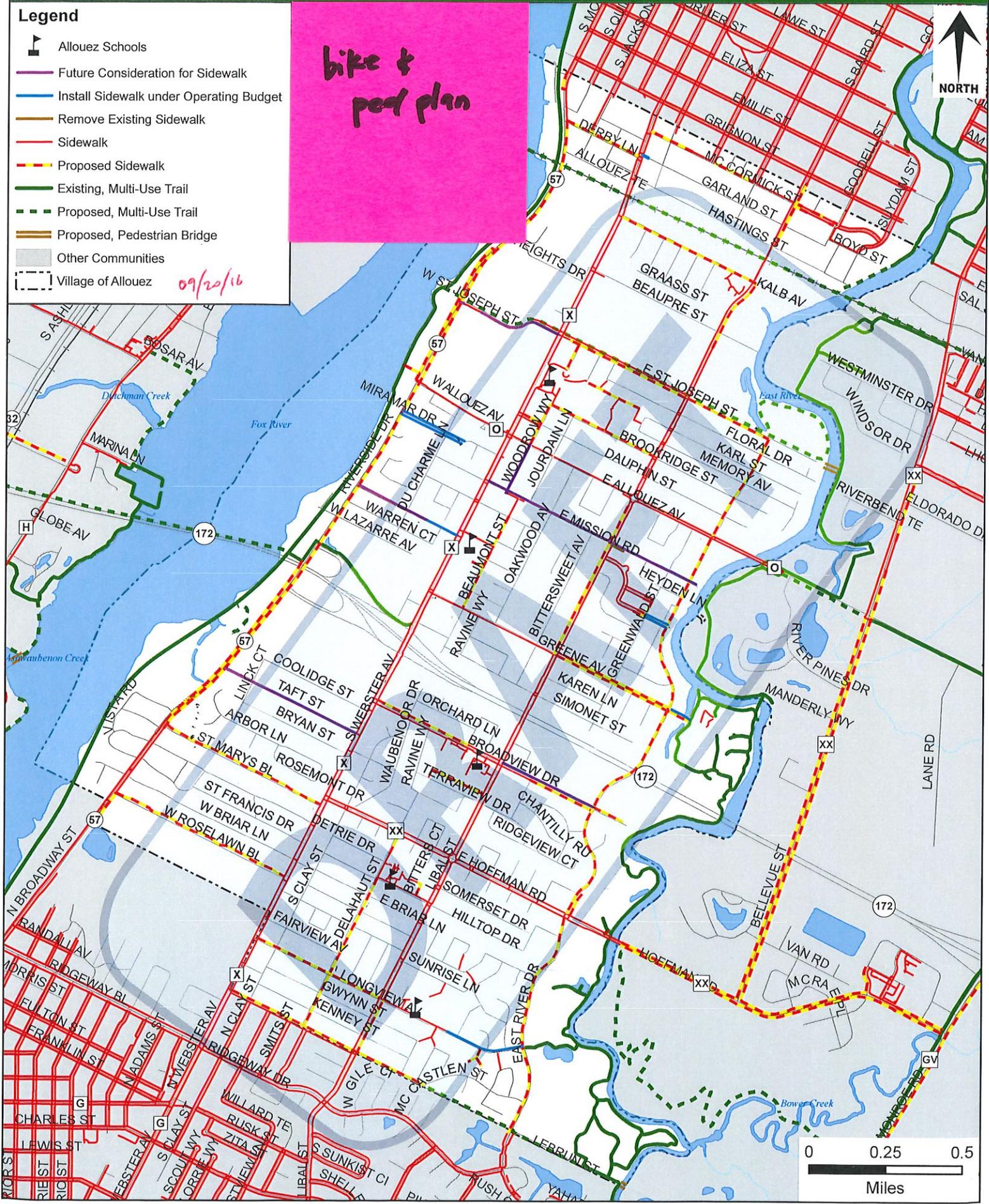
Village of Allouez, WI

Legend

-  Allouez Schools
-  Future Consideration for Sidewalk
-  Install Sidewalk under Operating Budget
-  Remove Existing Sidewalk
-  Sidewalk
-  Proposed Sidewalk
-  Existing, Multi-Use Trail
-  Proposed, Multi-Use Trail
-  Proposed, Pedestrian Bridge
-  Other Communities
-  Village of Allouez

09/20/16

bike & ped plan



NORTH



